



Lessons Learned from U.S. Government Support of Clean Coal Technologies

Thomas A. Sarkus
Division Director, PFTD Division

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National Energy Technology Laboratory

Where Energy Challenges Converge & Energy Solutions Emerge

MISSION

**Advancing energy options to
fuel our economy,
strengthen our security,
& improve our environment**



Albany, Oregon



Morgantown, West Virginia



Pittsburgh, Pennsylvania

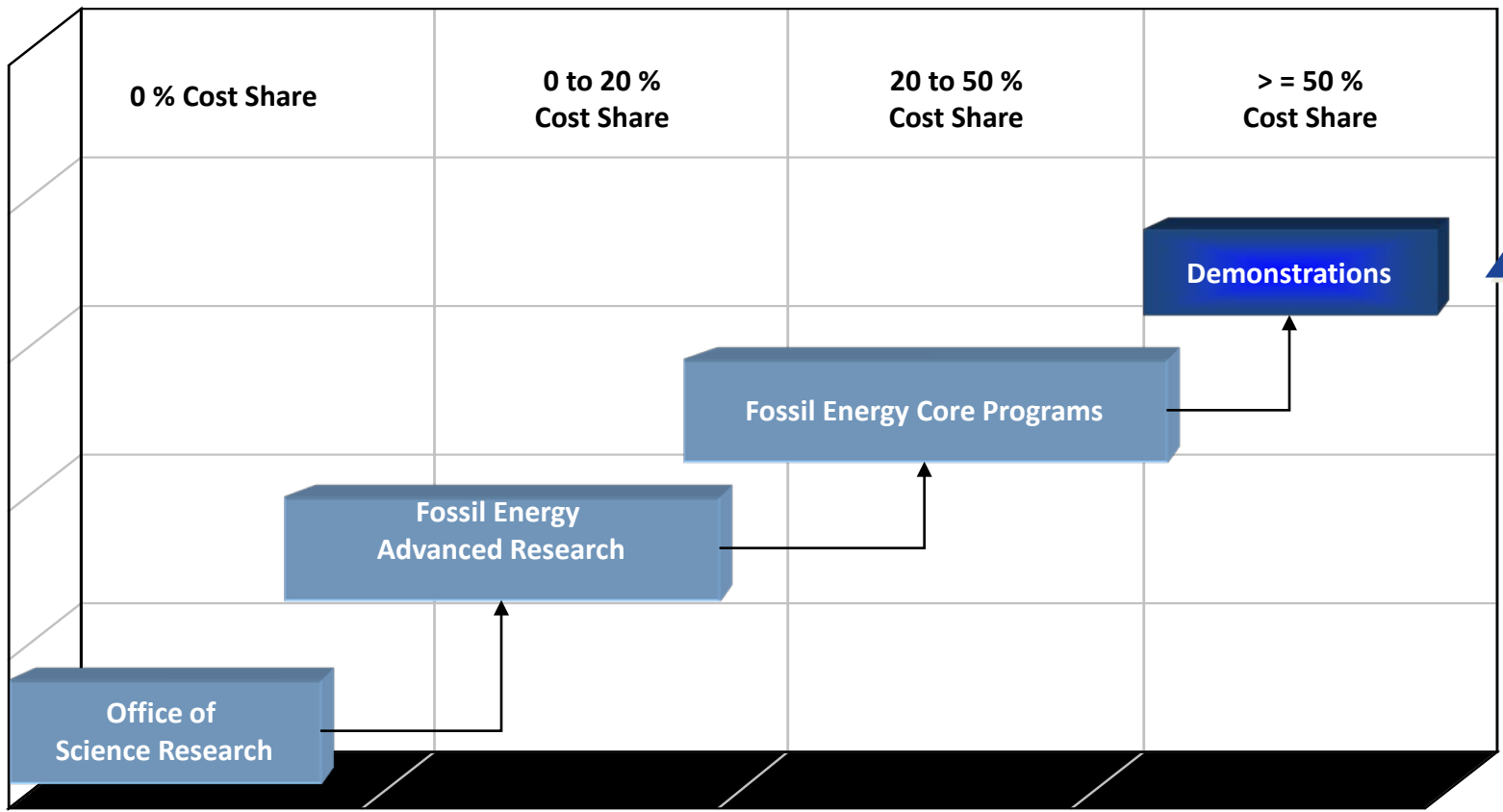


Teach oneself by exploring the old and deducing the new



Cost Share Ensures Commercial Relevance

DOE Research Programs



Total Project Cost

Basic Research

Applied Research

Bridges basic research & technology development programs

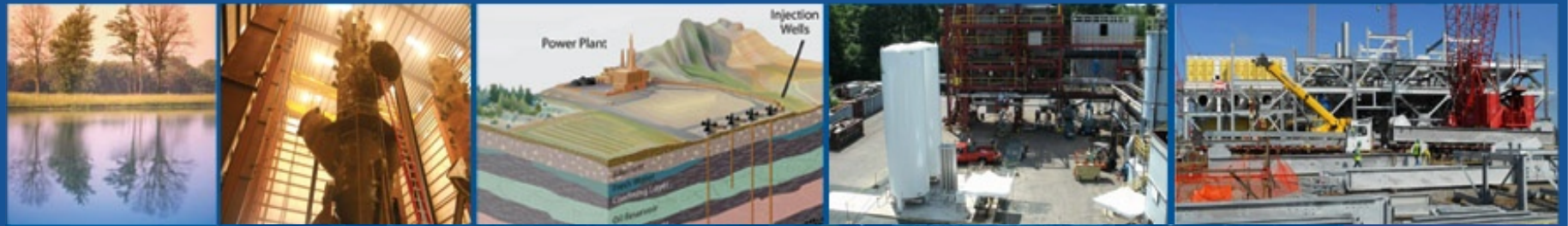
Process & Engineering Development

Pilot plants, Proof-of concept (POC) units, Mini-demonstrations

Demonstration & Commercialization

Industry Participation & Cost Sharing Increases, over time

Return on Investment from Fossil Energy RD&D



FE RESEARCH — THE RETURN ON INVESTMENT

| | | | | | |
|--|--|--|--|--|---|
| <i>\$111 billion in benefits¹</i> | <i>37 million add'l tons of avoided SO₂, 16 million add'l tons of avoided NO_x¹</i> | <i>1.2 million jobs created¹</i> | <i>12-fold increase in shale gas production²</i> | <i>10-fold increase in EOR using CO₂ injection³</i> | <i>50–70% cost reduction in mercury control at coal-fired power plants⁴</i> |
| <i>\$13 return for every \$1 invested³</i> | | <i>Thousands of researchers trained</i> | | | |
| <i>2000–2020</i> | <i>2000–2020</i> | <i>2000–2020</i> | <i>2000–2011</i> | <i>1985–2010</i> | <i>2000–2008</i> |
| <i>Clean Coal program</i> | <i>Clean Coal program</i> | <i>Clean Coal program</i> | <i>Natural Gas & Petroleum Technologies program</i> | <i>Natural Gas & Petroleum Technologies program</i> | <i>Mercury Control program</i> |

¹Bezdek, R. (2010). Costs and Benefits of DOE Investments in Clean Coal Technology: Implications for CCS. Presented at the Washington Coal Club, Washington, D.C., retrieved from www.washingtoncoalclub.org/docs/20100720_Bezdek.ppt. ²Newell, R. (2011). Shale Gas and the Outlook for US Natural Gas Markets and Global Gas Resources. ³Koottungal, L. (2010). 2010 Worldwide EOR Survey. Oil & Gas Journal, 108(14), 41–53. ⁴http://www.netl.doe.gov/technologies/coalpower/ewr/mercury/pubs/NETLHgR_Darticlefuelprocessingnov09.pdf.



Comparison of Coal-Based Power Generation Platform Technologies

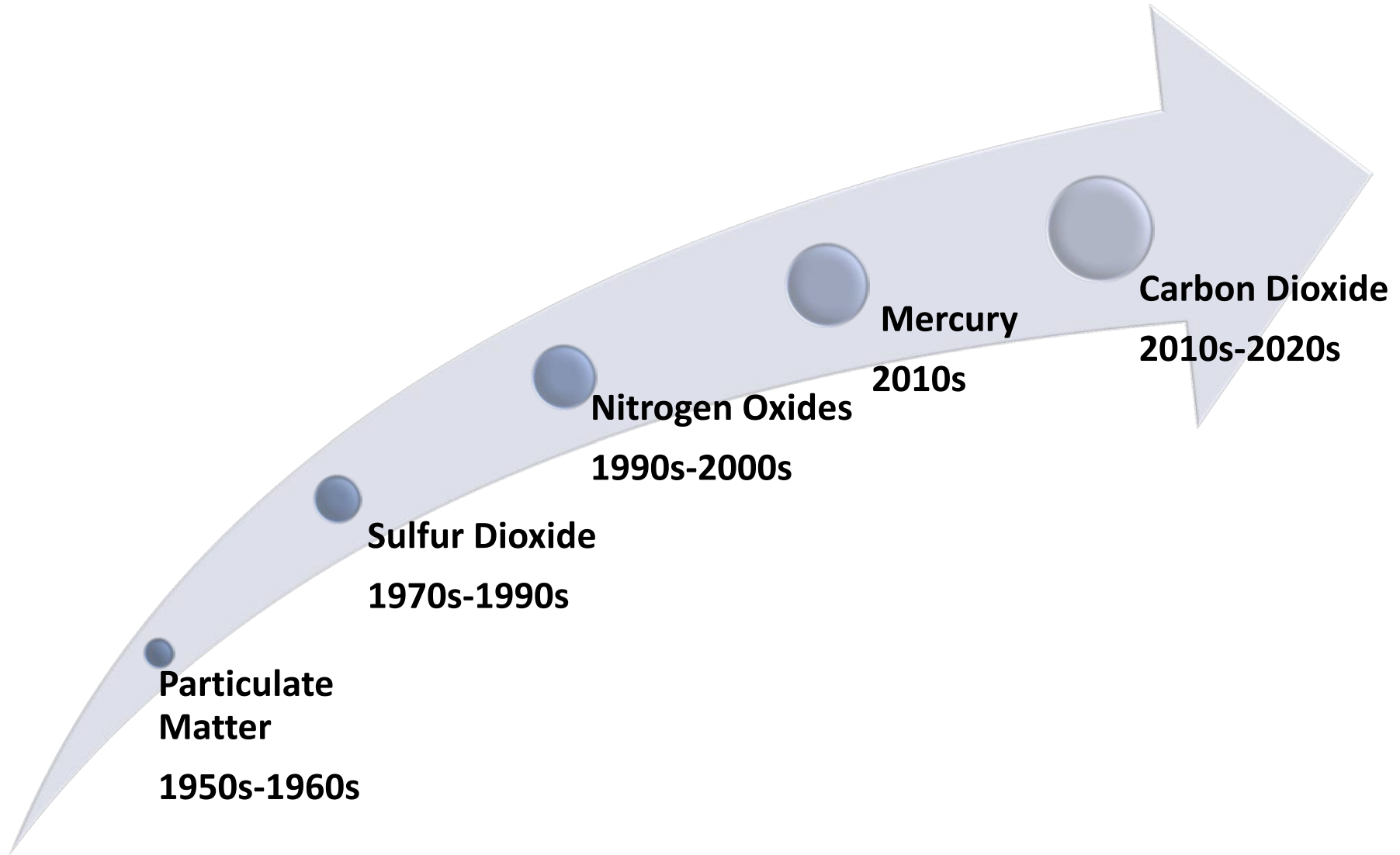
- **Pulverized Coal (PC) Boilers**
 - Commercialized in 1920s-1930s
 - Approximately 5000 units operating world-wide; 1100 in US
 - Unit sizes up to ~ 1300 MWe
- **Fluidized Bed Combustion (FBC) Boilers**
 - Commercialized in 1970s-1980s
 - Approximately 500 units operating world-wide; 150 in US (most small)
 - Unit sizes up to ~ 600 MWe
- **Integrated Gasification Combined-Cycle Power Plants**
 - Commercialized in 1980s-1990s
 - 9 coal-based units operating world-wide; 4 in US
 - Unit sizes up to ~ 300 MWe



Some Demonstration Program Successes

- **Advanced SO₂ Scrubbers (or Flue Gas Desulfurization, FGD)**
 - Pure Air (Bailly), CT-121 (Yates) & S-H-U (Milliken/Cayuga)
- **NO_x Control Technologies**
 - SCR, SNCR, Low-NO_x burners (consider UBC), Reburning
- **Hazardous Air Pollutants (HAPs)**
 - HAPs testing on 10 projects; led to R&D focus on Hg emissions
- **Fluidized Bed Combustion (FBC)**
 - Fuel flexibility; can handle even waste coal
- **Integrated Gasification Combined-Cycle (IGCC)**
 - Wabash River, Tampa/Polk & Kemper (in construction)
- **Carbon Capture & Geologic Storage (currently in progress)**
 - 8 active major demonstration projects currently in progress

Evolution of Air Pollution Controls





DOE Fossil Energy Demonstration Programs

Clean Coal Technology (CCT)

- 5 funding rounds, 1986-93
- 211 proposals → 60 selected → 50 agreements awarded → 33 projects completed
- \$3.26B; 40% DOE/60% Industry

Power Plant Improvement Initiative (PPII)

- 1 funding round, 2001
- 24 proposals → 8 selected → 5 agreements awarded → 4 projects completed
- \$68M; 43% DOE/57% Industry

Clean Coal Power Initiative (CCPI)

- 3 funding rounds, 2002-09
- 98 proposals → 18 selected → 12 agreements awarded → 4 completed + 4 active projects
- \$8.2B ; 16% DOE/84% Industry

FutureGen 2.0

- \$1.65B; 64% DOE/36% Industry

Industrial Carbon Capture & Storage (ICCS) Area 1

- 1 funding round, 2009
- 36 proposals → 13 selected → 11 Phase 1 agreements awarded → 3 active Phase 2 projects
- \$1.08B; 64% DOE/36% Industry

Emissions Control & Efficiency Improvements

Notable CCT Program Successes

Advanced Pollution Controls

- Installed on 75% of U.S. coal plants
- 1/2 to 1/10 cost of older systems

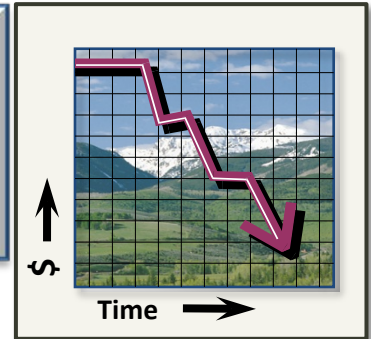
Flue Gas
Desulfurization (FGD)
Scrubbers



Low-NO_x Burners

HAPS & Hg Data

- Quantified Hazardous Air Pollutant (HAPs) Levels
- Basis for Mercury (Hg) Regulations



Advanced Coal Power Systems

- First large (265 MW) Circulating Fluidized Bed Combustion (CFBC) power plant
- Two "super-clean" Integrated Gasification Combined Cycle (IGCC) power plants



Jacksonville CFBC



Wabash IGCC



Tampa IGCC



Some Lessons Learned

- **Technology performance often degrades, with scale-up**
- **Baseline technologies usually improve, over time**
- **Project finance, cost, schedule \approx Technical considerations**
- **“Build a better mousetrap, and the world will beat a path to your door” – not necessarily true!**
- **Coal usage & environmental protection are not mutually exclusive**

Technological Carbon Management Options

Pathways for Reducing GHGs -CO₂

Reduce Carbon Intensity

- Renewables
- Nuclear
- Fuel Switching

Improve Efficiency

- Demand Side
- Supply Side

Sequester Carbon

- Enhance Natural Sinks
- Capture & Store

All options needed to:

- Affordably meet energy demand
- Address environmental objectives



Key Challenges to Carbon Capture and Storage

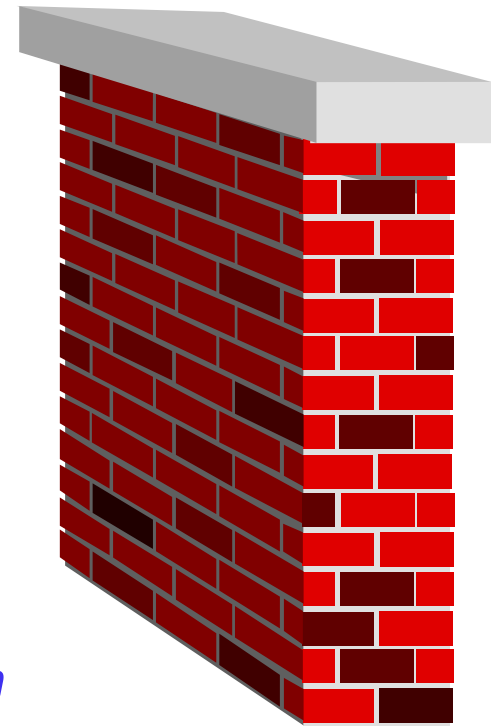
Technical Issues

- **Capture Technology**
 - Existing Plants
 - New Plants
 - PCC, IGCC, Oxy-comb., Chemical looping, etc.
- **Cost of CCS**
- **Sufficient Storage Capacity**
- **Permanence**
- **Best Practices**
 - Storage Site Characterization
 - Monitoring/Verification
 - Site Closure
 - Etc., etc.

Legal/Social Issues

- **Regulatory Framework**
 - Permitting
 - Treatment of CO₂
- **Infrastructure**
- **Human Capital**
- **Legal Framework**
 - Liability
 - Ownership
 - pore space
 - CO₂
- **Public Acceptance (NIMBY → NUMBY)**

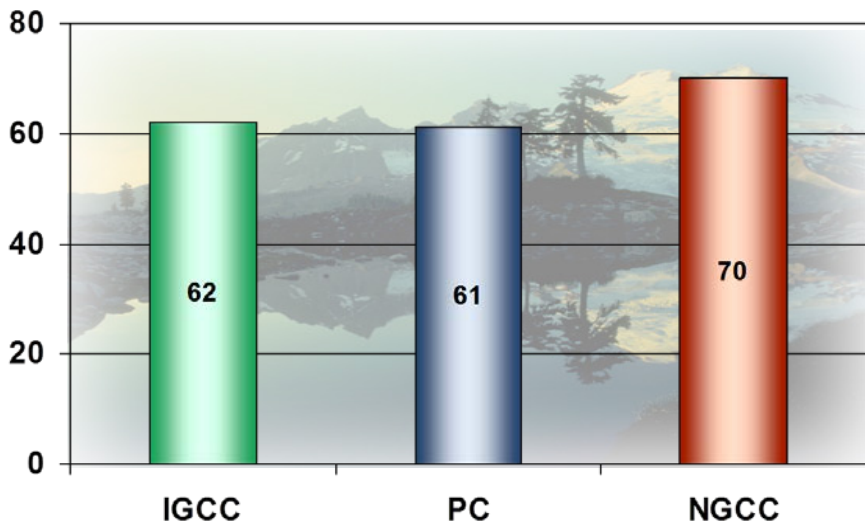
Projects helping to address both categories of issues



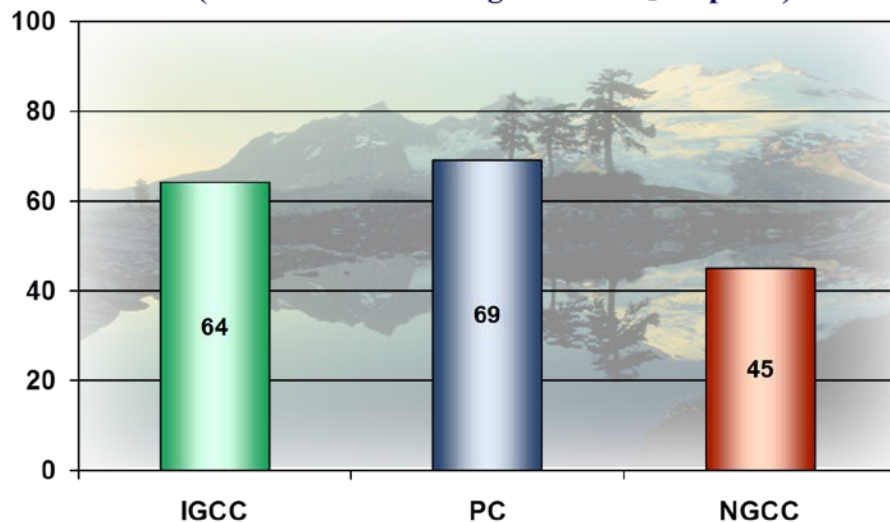
CCS Is Expensive (...but RD&D can reduce costs)

- 45–70% increase in cost of electricity
- 35–110% increase in capital cost
- 15-21% decrease in plant output per lb of coal feed

Cost of CO₂ Capture
(\$/tonne)



Effect of CO₂ Capture on Cost of Electricity
(% Increase Resulting From CO₂ Capture)



Source: *Cost and Performance Baseline for Fossil Energy Power Plants study, Volume 1: Bituminous Coal and Natural Gas to Electricity – Rev3 Draft*

Notes:

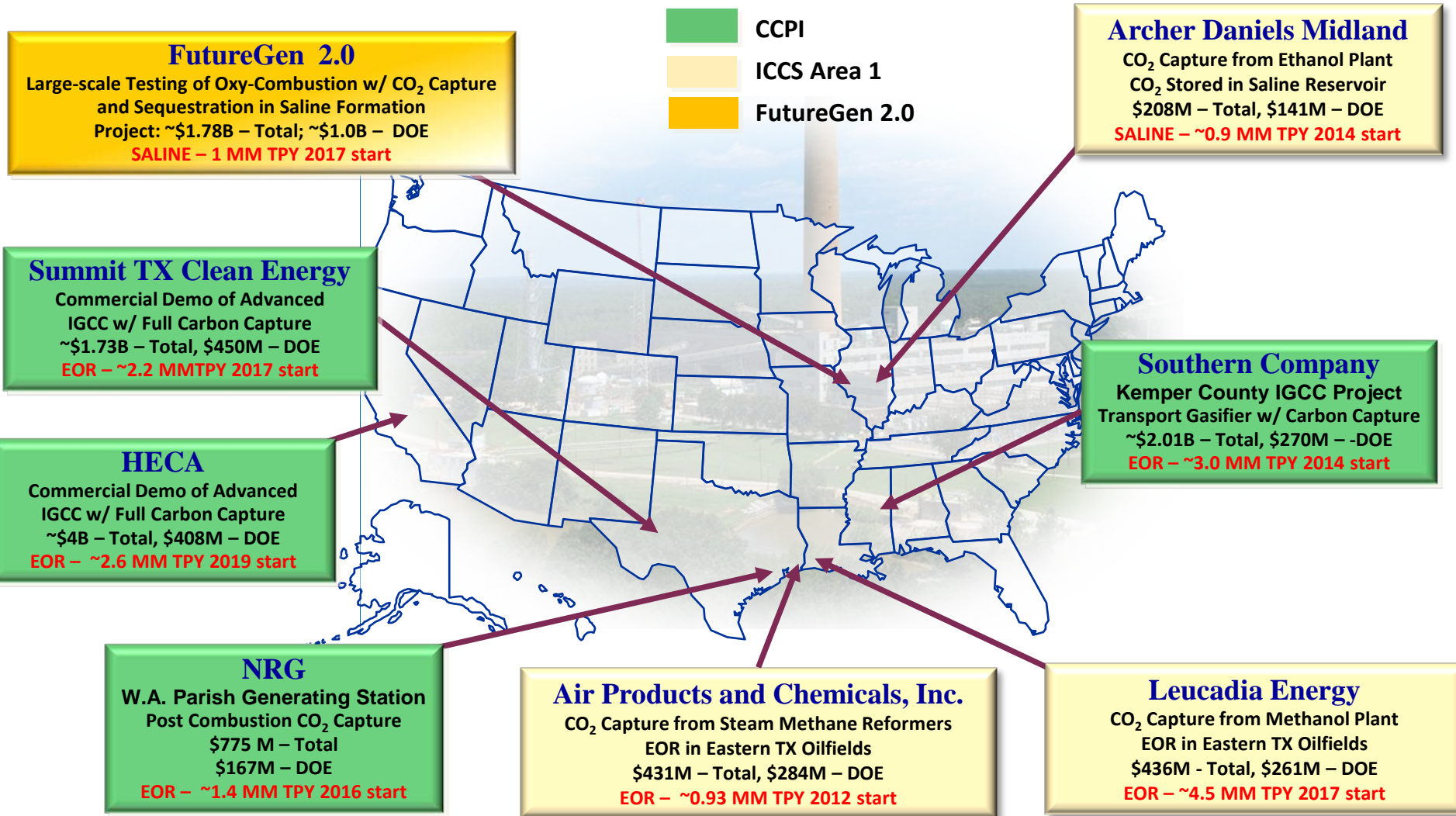
- Reference non-capture plants are Supercritical PC for coal cases and NGCC for natural gas cases.
- Above values exclude CO₂ transport and storage costs

List of Active DOE/Fossil Energy Major Projects

| Program/Project | Technology | CO ₂ , tpy | Cost/DOE Share | Status/Start-Up |
|--|--------------------------------|-----------------------|---------------------------|----------------------------|
| Clean Coal Power Initiative (CCPI) Demonstrations | | | | |
| Kemper County | IGCC, 67% CO ₂ Cap. | 3 million | \$2.01B/\$270M (10%) | Construction/2014 |
| Summit Texas | IGCC/Poly, 90% “ | 2.2 “ | \$1.73B/\$450M (26%) | Proj. Financing/2017 |
| H ₂ Energy California | IGCC/Poly, 90% “ | 2.6 “ | \$4B/\$408M (10%) | Proj. Financing/2019 |
| NRG Parish | Post-Comb., 90% “ | 1.4 “ | \$775M/\$167M (22%) | Proj. Financing/2016 |
| Industrial Carbon Capture & Sequestration (ICCS) Demonstrations | | | | |
| Archer Daniels Midland | EtOH, 90% CO ₂ Cap. | 0.9 million | \$208M/\$141M (68%) | Construction/2014 |
| Air Products Port Arthur | SMR, 90% “ | 0.9 “ | \$431M/\$284M (66%) | Operations/2013 |
| Leucadia Lake Charles | MeOH, 90% “ | 4.5 “ | \$436M/\$261M (60%) | FEED/2015 |
| FutureGen 2.0 | | | | |
| Oxy-Fuel/CO ₂ Capture | Oxy-Comb., 90% Cap. | 1 million | \$1.2B/\$590M (49%) | FEED/2017 |
| CO ₂ Pipeline & Storage | Geol. Storage (saline) | --- | \$572M/\$459M (80%) | --- |
| Total | 8 Projects | Various | \$11.4B/\$3B (26%) | Start-Ups 2013-2018 |

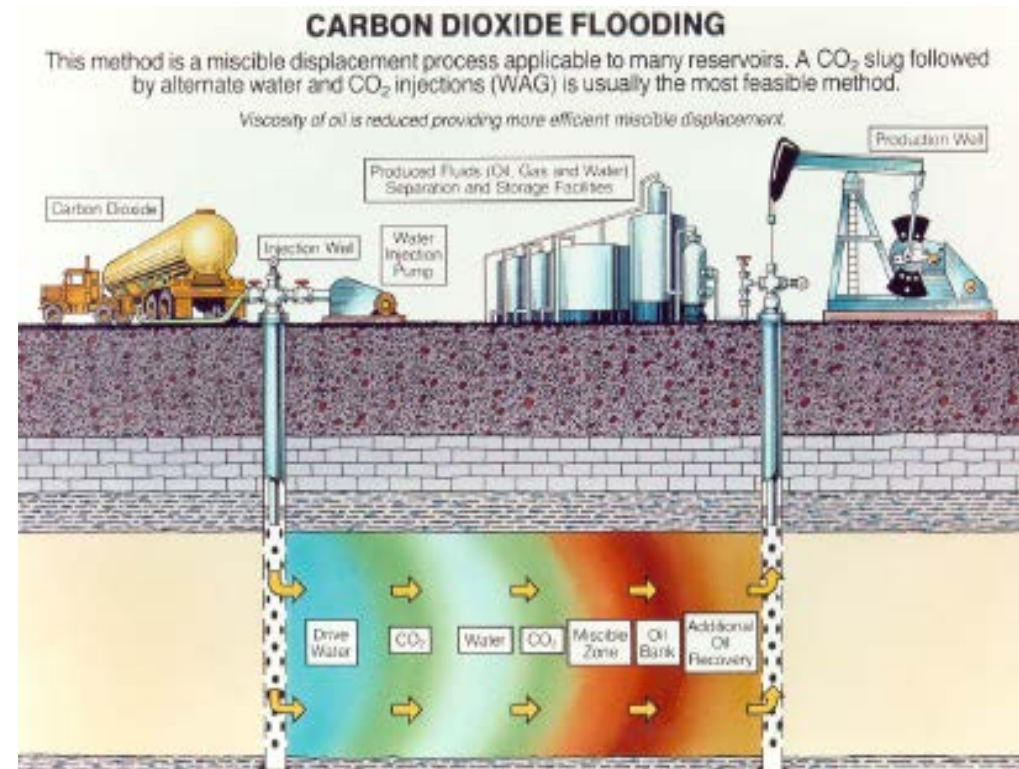
Major CCS Demonstration Projects

Project Locations & Cost Share



Enhanced Oil Recovery – Beneficial Use of CO₂

- **EOR increasing its role in domestic oil production**
 - EOR: 650,000 bbls/day
 - 13% of domestic production
 - CO₂-EOR: 237,000 bbls/day & growing
 - 90 billion barrels of light oil can yet be recovered in the U.S. using EOR
- **Reduces cost of CCS**
- **Lowers carbon footprint of transportation sector**
 - Oil produced with “next generation” CO₂-EOR may be well-better than carbon neutral
- **Increases energy security**



Strategic Center for Coal

Critical R&D Challenges to Near-Zero Emissions from Coal

Near-Term Plants

Pulverized Coal

Power generation

Improve efficiencies

Minimize criteria pollutants

Minimize water usage

Minimize greenhouse gases

Future Plants

Advanced Coal

Power and multiple products

Improve reliability

Maximize efficiencies

Near-zero criteria pollutants

Near-zero water usage

Near-zero greenhouse gases



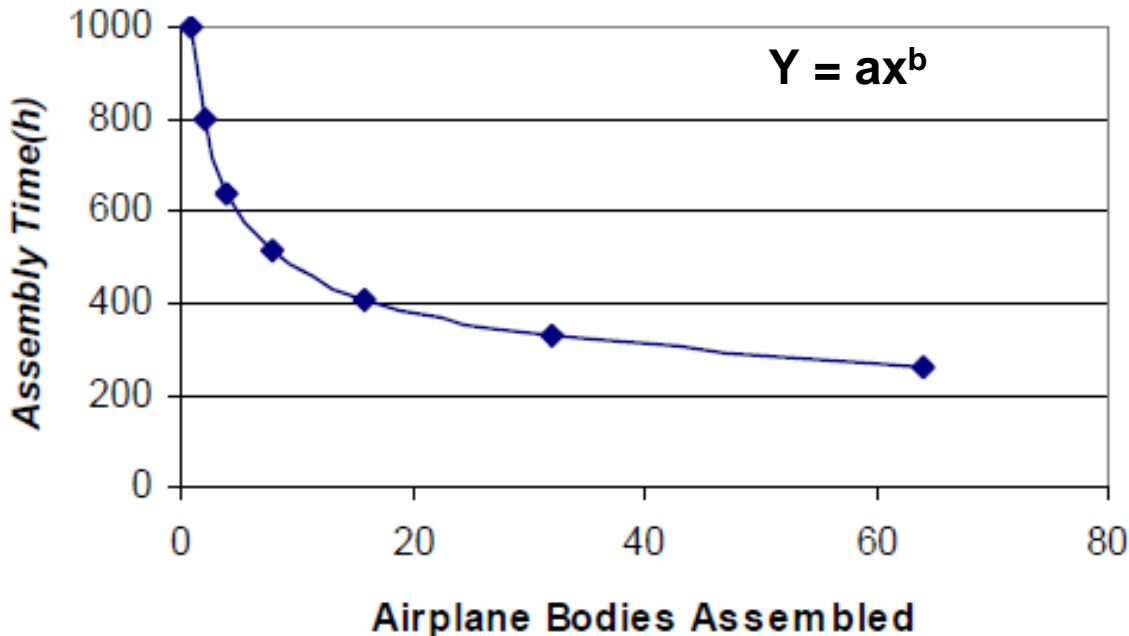
Technology Bridge to Near-Zero Emissions

2005 – 2020

2020 – 2050

Background – Learning Curves

Sample Learning Curve Function



- a = Cost of first unit
- x = Number of units produced
- b = Learning rate exponent
- $1 - 2^{-b}$ = Learning Rate, reduction in capital cost for doubling of capacity

- Developed by Wright in 1936 after observing labor time reductions to assemble airplanes.
- In 1998 Mackay & Probert showed that a similar rule could be applied to capital cost reductions in renewable energy.
- Models including NEMS rely on this curve to predict future capital costs.



Large Variation in Learning Curves for Energy Technologies

| Technology | Region of Study | Time Period of Study | Estimated Learning Rate | Reference |
|-----------------------------|------------------------|-----------------------------|--------------------------------|----------------------|
| Coal Power Plants | USA | 1960 – 1980 | 1.0% – 6.4% | Joskow & Rose (1985) |
| Coal for Electric Utilities | USA | 1948 – 1969 | 25% | Fisher (1974) |
| Crude Oil at the Well | USA | 1869 – 1971 | 5% | Fisher (1974) |
| Solar PV Modules | World | 1976 – 1992 | 18% | IEA (2000) |
| Wind Power | USA | 1985 - 1994 | 32% | IEA (2000) |
| Wind Power | EU | 1980 – 1995 | 18% | IEA (2000) |

Data Source: McDonald and Schratzenholzer, 2001



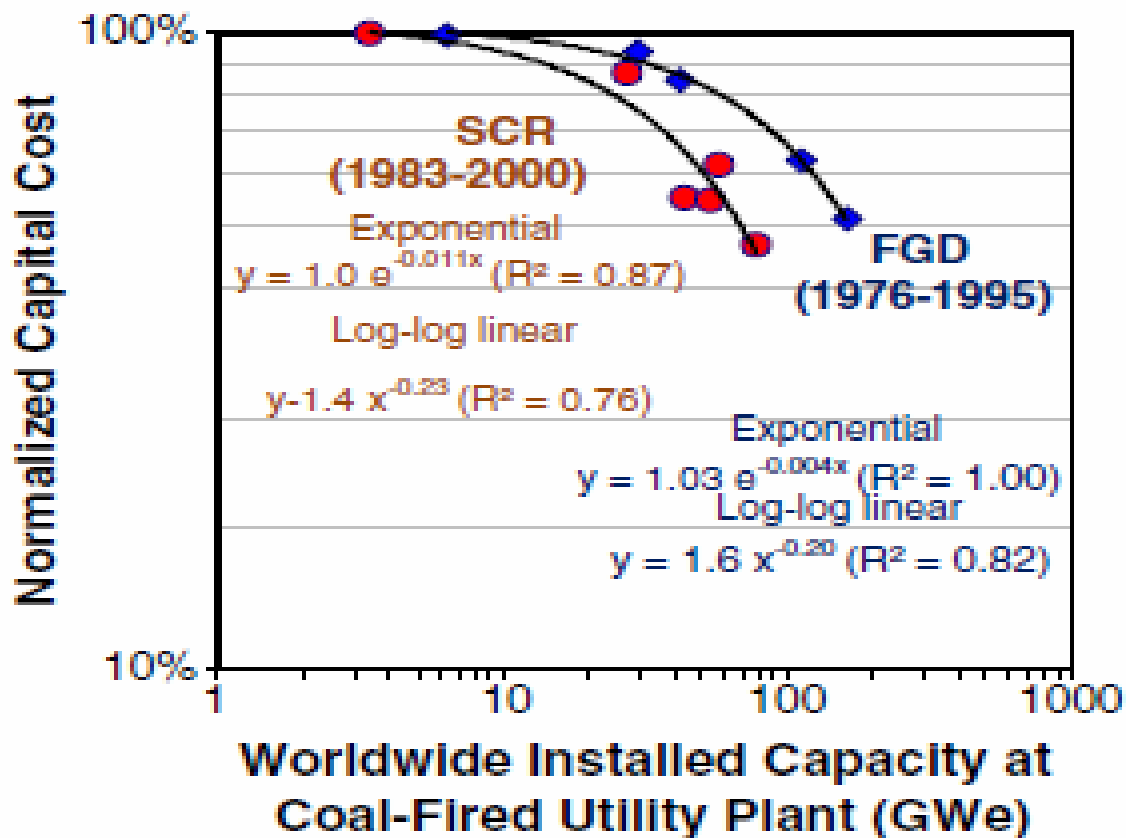
Explanations for Learning Curve Variability

- **Experience depreciation**
- **Short-term pricing behavior**
- **Differences in performance measures**
- **Definitional differences**
- **Varying intensities of Research & Development (R&D)**
- **Economies of scale**
- **Cost variability for factors such as land costs, wages & interest payments**

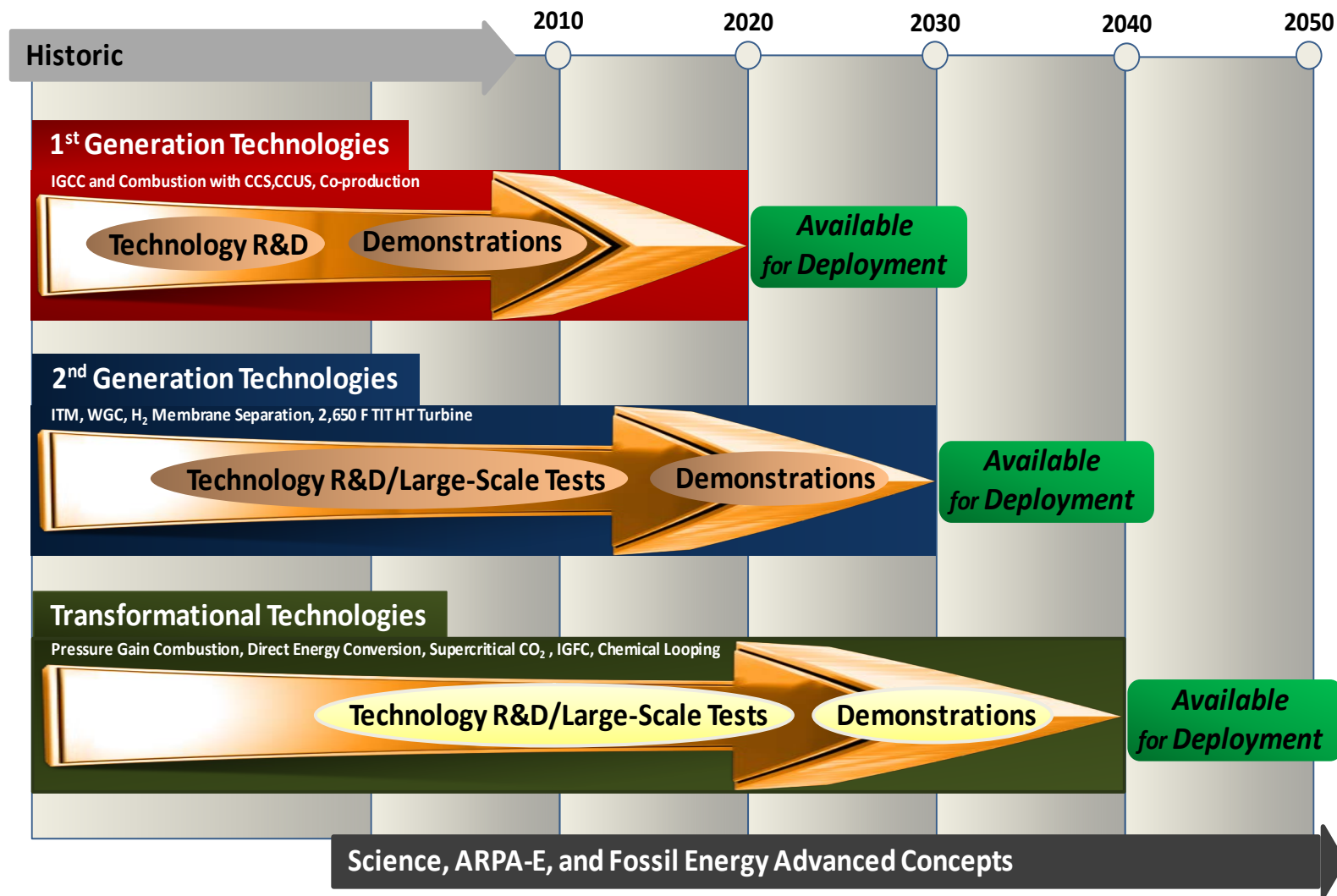
Source: "Learning Rates for Energy Technologies" by Alan McDonald & Leo Schrattenholzer, Energy Policy 29, 255-261 (2000).

SO₂ & NO_x Control Learning Curves

Non-linear learning curves are prevalent in power plant emission control technologies.



CCRP Technology Development Timeline



Some Next Steps for Coal-Based Power Generation Platform Technologies

- **Pulverized Coal Combustion**
 - Tightened emissions controls (e.g., HG)
 - Post-combustion CO₂ capture
 - ↑ Temperature, ↑ Pressure (e.g., USC)
 - Oxy-combustion
- **Fluidized Bed Combustion**
 - Oxy-CFB combustion
 - Post-combustion CO₂ capture
 - Pressurized CFB (possibly oxy-PFBC)
- **IGCC**
 - ↓ Cost, ↑ Efficiency (e.g., larger combustion turbines)
 - Higher-H₂ syngas, with water-gas shift to enable CCS
 - Polygeneration of electricity, CO₂ and...fertilizers, chemicals and/or fuels
 - Natural gas back-up, low-rank coals, advanced gasifier designs
 - H₂ separation membranes, low cost O₂ supply, warm-gas cleanup





Some Additional Lessons Learned

incl. the 'soft side' of project management

- **Be passionate about job & career, but also be kind to the people you work with...**
- **Be patient and polite, yet persistent...**
- **Be frank and open...**
- **Are there really two sides to every issue?**
 - Complex issues can have more than two 'sides' to consider
- **Dig deep!**
 - Scratch well beneath the surface, to see/understand better
- **Do the math!**
- **Look beyond the % signs...**
 - Seek to understand absolute number stats, as well as percentages
- **Develop good people skills...**
 - Especially, good listening skills
- **Read...**
 - And, strive to become a better writer in the process
- **Imagine. Dream. Explore. Discover. Create.**
- **Make today a good one!**

For More Information

Tom Sarkus
412-386-5981

thomas.sarkus@netl.doe.gov



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www.netl.doe.gov



Office of Fossil Energy
www.fe.doe.gov



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